

Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 ERDA-05 AF-06 ARA-06 CIAE-00 DODE-00

EA-06 EUR-12 PM-03 H-02 INR-07 IO-10 L-02 NASA-01

NEA-09 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-03 SS-15 USIA-06 SAJ-01 ACDE-00 /116 W

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P 141710Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1396

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY TOKYO

AMEMBASSY MOSCOW

AMEMBASSY CANBERRA

AMEMBASSY ROME

AMEMBASSY OTTAWA

USMISSION USUN NY

USMISSION USNATO

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 1790

DISTO

E.O. 11652: GDS

TAGS: PARM, CCD

SUBJECT: CCD; PARTICIPATION IN NFZ STUDY GROUP

REF: GENEVA 1727

SUMMARY: CCD HELD INFORMAL MEETING MORNING OF MARCH 14
DEVOTED ALMOST EXCLUSIVELY TO QUESTION PARTICIPATION IN
NFZ STUDY GROUP. NO DECISION WAS REACHED AND FURTHER
MEETING WILL BE HELD MORNING OF MARCH 17. SEVERAL
SPEAKERS FAVORED LIMITING SIZE OF STUDY GROUP BUT
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THERE WAS ALSO SIGNIFICANT DEGREE OF SENTIMENT IN FAVOR

OF ALLOWING ALL INTERESTED CCD MEMBERS TO PARTICIPATE IF THEY WERE PREPARED TO DO SO. WE ESTIMATE THAT CONSENSUS IS MOST LIKELY TO BE REACHED ON THIS BASIS. QUESTION OF PARTICIPATION OF NON-CCD MEMBERS REMAINS MORE TROUBLESOME, LARGELY BECAUSE OF BELGIAN CANDIDACY. IF ARRANGEMENTS CAN BE MADE TO DEAL WITH BELGIAN PROBLEM (EITHER BY WITHDRAWAL OF BELGIAN CANDIDACY OR BY BELGIUM'S TAKING PLACE OF ANOTHER WESTERN ALLY ON CCD) WE THINK PARTICIPATION QUESTION CAN PROBABLY BE SOLVED AT MONDAY MEETING. WE WOULD THEN EXPECT THAT REMAINDER OF TIME WOULD BE DEVOTED TO EXCHANGE OF VIEWS ON ISSUES CONCERNING WORK OF THE STUDY GROUP. END SUMMARY

1. AS PLANNED, CCD HELD INFORMAL MEETING MORNING OF MARCH 14 AT WHICH MEXICO, US, USSR, YUGOSLAVIA, ROMANIA, POLAND, ITALY, JAPAN AND INDIA MADE STATEMENTS. MOST OF THESE, AT SUGGESTION OF CHAIRMAN OF THE DAY (BULGARIA) WERE DEVOTED TO QUESTION OF PARTICIPATION IN GROUP. ALTHOUGH NO CONSENSUS WAS REACHED, DISCUSSION WAS BUSINESS-LIKE AND FRIENDLY AND RAISED THE PROSPECT OF A CONSENSUS ON THIS SUBJECT AT THE NEXT MEETING, WHICH IS SCHEDULED TO BEGIN ON MONDAY MORNING, MARCH 17.

2. LEADING OFF, MEXICAN AMB ROBLES EXPRESSED HOPE THAT COMMITTEE COULD REACH CONSENSUS ON RECOMMENDATION TO SEC GEN ON WHICH COUNTRIES SEC GEN SHOULD INVITE TO PARTICIPATE IN NFZ STUDY GROUP. ROBLES ADVOCATED USE OF OBJECTIVE CRITERIA TO ARRIVE AT TOTAL FIGURE OF AROUND 20 PARTICIPANTS. HE STATED THERE WAS SMALL GROUP OF STATES WHO HAVE "ACQUIRED RIGHTS" TO BE INVITED TO PARTICIPATE BECAUSE OF THEIR IDENTIFICATION WITH PARTICULAR NUCLEAR FREE ZONE PROBLEMS AT LAST GENERAL ASSEMBLY. HE INDICATED THAT THERE WERE FIVE CCD MEMBERS IN THIS CATEGORY, WHOM HE DID NOT FURTHER IDENTIFY, PLUS FINLAND FROM OUTSIDE CCD. GARCIA ROBLES SAID THERE WERE "A FEW OTHERS" WHO HAVE "RIGHT" TO BE INVITED BECAUSE OF THEIR EARLIER ASSOCIATION WITH NUCLEAR FREE ZONE PROPOSALS. IT WAS CLEAR THAT IN THIS CONNECTION HE HAD IN MIND MEXICO'S INVOLVEMENT IN NFZ PROPOSALS. HE WENT ON TO SAY THAT AS IS CUSTOMARY IN CONFIDENTIAL

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UNDERTAKINGS OF THIS SORT SEC GEN SHOULD ALSO INVITE NUCLEAR WEAPON STATES, INCLUDING THOSE THREE WHO WERE REPRESENTED ON CCD. IN ADDITION TO THESE PARTICIPANTS WHO WERE TO BE INVITED ON THE BASIS OF "OBJECTIVE CRITERIA", GARCIA ROBLES SAID IT WOULD BE NECESSARY TO ASCERTAIN WHAT OTHER CCD MEMBERS MIGHT WISH TO PARTICIPATE. HE SUGGESTED THAT CHAIRMAN SHOULD ASK CCD MEMBERS FALLING INTO THIS CATEGORY

TO INDICATE THEIR DESIRES. AS FOR NON-CCD MEMBERS, HE THOUGHT THAT INVITATIONS MIGHT GO TO THOSE MEMBERS OF THE UN WHO DURING THE FIRST COMMITTEE DEBATE LAST YEAR HAD EXPLICITLY EXPRESSED AN INTEREST IN TAKING PART IN THE STUDY. (ALTHOUGH HE DID NOT ON THIS OCCASION REFER TO BELGIUM, IT IS CLEAR FROM HIS EARLIER REMARKS, REPORTED REFTEL, THAT GARCIA ROBLES MEANT TO EXCLUDE BELGIUM FROM THIS CATEGORY.)

3. AMB MARTIN (US) IN HIS INTERVENTION, SET FORTH US VIEWS REGARDING THE WORK OF THE STUDY GROUP, AS OUTLINED IN OUR GUIDANCE, AND ALSO DEALT IN GENERAL TERMS WITH THE PARTICIPATION QUESTION. AMB MARTIN STATED THAT US FELT THAT IDEALLY THE EXPERTS' GROUP SHOULD BE QUITE LIMITED IN SIZE. HE WENT ON TO REFER TO THE VARIOUS CONFLICTING OPINIONS WE HAD RECEIVED FROM OTHERS ON THE PARTICIPATION QUESTION IN OUR CONSULTATIONS AND SAID THAT WE WOULD BE INTERESTED IN HEARING FURTHER FROM OTHERS ON THIS POINT. MARTIN STRESSED NEED TO REACH AGREEMENT ON THE PARTICIPATION QUESTION AS EARLY AS POSSIBLE SO THAT THE STUDY GROUP COULD CONVENE AN ORGANIZATION MEETING BEFORE THE CCD ADJOURNS ITS SPRING SESSION.

4. AMB ROSHCIN (USSR) EXPRESSED VIEW THAT GROUP SHOULD BE KEPT SMALL IN ORDER TO ASSURE ITS EFFECTIVENESS BUT HE STRESSED NEED FOR MAINTAINING POLITICAL BALANCE. HE ARGUED AGAINST MEXICAN IDEA OF TRYING TO SET "OBJECTIVE CRITERIA" FOR PARTICIPATION OF CCD MEMBERS, ARGUING THAT THESE MATTERS MUST BE LEFT TO EACH INDIVIDUAL STATE AND THAT ANY MEMBER OF CCD EXPRESSING READINESS TO PARTICIPATION BY MARCH 25 SHOULD BE ALLOWED TO JOIN GROUP AS A PARTICIPANT. ROSHCIN ARGUED FOR SETTING CERTAIN LIMITS AS FAR AS PARTICIPANTS WHO WERE NOT MEMBERS OF CONFIDENTIAL

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CCD WERE CONCERNED. HE SAID THIS WAS NECESSARY TO ENSURE THAT THIS GROUP OF COUNTRIES WAS MANAGEABLE IN SIZE AND BALANCED POLITICALLY. HE SAID THAT SINCE FINLAND, AUSTRALIA, GHANA AND ECUADOR HAD EXPRESSED AN INTEREST, THEY SHOULD BE INVITED TO JOIN AND THAT IT WAS COINCIDENTALLY FORTUNATE THAT THEIR ADDITION RESULTED IN A PROPER POLITICAL AND GEOGRAPHIC BALANCE. AS FOR OTHER NON-CCD MEMBERS, ROSHCIN SAID THAT THEY SHOULD BE ABLE TO MAKE THEIR VIEWS KNOWN TO THE GROUP THROUGH WRITTEN STATEMENTS.

5. AMB ENE (ROMANIA) SAID HIS COUNTRY WAS DESIROUS OF PARTICIPATING IN GROUP. HE FAVORED INVITING THOSE COUNTRIES, INCLUDING BOTH CCD MEMBERS AND NON-MEMBERS, WHO EXPRESSED AN INTEREST IN PARTICIPATING IN THE

GROUP. HE ADDED THAT ROMANIA HOPED THAT THE GROUP
COULD BE KEPT REASONABLY SMALL IN SIZE.

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ACTION ACDA-10

INFO OCT-01 ISO-00 ERDA-05 AF-06 ARA-06 CIAE-00 DODE-00

EA-06 EUR-12 PM-03 H-02 INR-07 IO-10 L-02 NASA-01

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OES-03 SS-15 USIA-06 SAJ-01 ACDE-00 /116 W

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P 141710Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1397

AMEMBASSY BONN

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AMEMBASSY ROME

AMEMBASSY OTTAWA

USMISSION USUN NY

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6. INDIAN AMB MISHRA SAID INDIANS HAD THOUGHT THE
BEST SOLUTION WOULD BE TO EXTEND INVITATIONS TO ALL
CCD MEMBERS PLUS FINLAND AND THAT HE STILL DID NOT EX-
CLUDE THIS SOLUTION. IF, HOWEVER, NUMBER OF NON-CCD
MEMBERS EXPRESSED INTEREST IN JOINING GROUP HE RECOG-
NIZED THAT IT WOULD BE DIFFICULT TO EXCLUDE THEM.
IF IT WERE FELT DESIRABLE TO PREVENT GROUP FROM
BECOMING IMPOSSIBLY LARGE, INDIA WOULD FAVOR SETTING
CERTAIN CRITERIA APPLYING TO NON-CCD PARTICIPANTS.

HE THOUGHT THAT IF THERE WAS AGREEMENT TO INVITE CCD
MEMBERS PLUS FINLAND, EUROPE WOULD THEREBY BE
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ADEQUATELY REPRESENTED AND THAT OTHER NON-CCD MEMBERS
INVITED SHOULD BE COUNTRIES FROM OTHER REGIONS WHO
EXPRESSED AN INTEREST IN TAKING PART.

7. POLAND'S AMB WYZNER SAID THAT POLAND WOULD LIKE TO
TAKE PART IN THE COMMITTEE BECAUSE OF ITS LONG-STANDING
INTEREST IN A FREE ZONE PROPOSAL APPLYING TO CENTRAL
EUROPE. HE, IN EFFECT, ENDORSED ROSCHIN'S PROPOSAL
THAT INVITATIONS SHOULD GO TO ALL CCD MEMBERS
EXPRESSING INTEREST IN PARTICIPATING.

8. ITALIAN AMB DI BERNARDO INTERVENED BRIEFLY TO SAY
THAT AMB ROSCHIN, IN REFERRING TO ONLY FOUR NON-CCD
MEMBERS AS HAVING INTEREST IN PARTICIPATING, HAD
OVERLOOKED FACT THAT BELGIANS HAD RECENTLY MADE
APPROACH TO CHAIRMAN TO SAY THAT THEY WANTED TO JOIN
THE STUDY GROUP.

9. AMB NISIBORI, JAPAN, SAID IDEALLY STUDY GROUP
SHOULD BE LIMITED IN SIZE BUT SAID THAT TIME SHOULD NOT
BE WASTED IN TRYING TO ACHIEVE THIS OUTCOME IF IT WAS
CLEAR THAT IT WOULD BE VERY DIFFICULT TO NEGOTIATE.
HE THOUGHT THE MEXICAN CRITERIA DESERVED SERIOUS
CONSIDERATION BUT THAT IF IT PROVED DIFFICULT TO WORK
A FORMULA ALONG THOSE LINES THEN IT WOULD BE BETTER
TO ALLOW THE PARTICIPATION OF ANY INTERESTED CCD
MEMBER. NISIBORI ALSO DREW ATTENTION TO BELGIUM'S
INTEREST AND SAID THAT IF SOVS WERE PREPARED TO ADMIT
FOUR PARTICIPANTS FROM OUTSIDE CCD HE COULD NOT SEE
WHY OTHER INTERESTED COUNTRIES COULD NOT BE INVITED,
SUCH AS BELGIUM. HE ARGUED AGAINST APPLYING CON-
SIDERATIONS OF POLITICAL BALANCE IN THIS CASE BUT ADDED
THAT IF SOVS INSISTED, IT WOULD BE BETTER TO
CORRECT THE BALANCE BY ADDING ADDITIONAL STATES
(PRESUMABLY SOV ALLIES FROM OUTSIDE CCD) RATHER THAN
TRYING TO TURN AWAY COUNTRIES LIKE BELGIUM WHO WANTED
TO PARTICIPATE IN THE GROUP.

10. AMB LALOVIC (YUGOSLAVIA) IN ESSENCE FAVORED INVITING
THE CCD MEMBERS THAT HAD EXPRESSED INTEREST IN PARTICIPAT-
ING. HE OBSERVED THAT NONE OF THESE MEMBERS WOULD HAVE
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TO PARTICIPATE AND THAT SOME MIGHT FIND IT SATISFACTORY TO BE GIVEN AN OPPORTUNITY TO EXPRESS THEIR OPINIONS EITHER ORALLY OR IN WRITING TO THE GROUP WITHOUT BEING FULL-TIME PARTICIPANTS. HE THOUGHT THAT THIS SAME OPPORTUNITY SHOULD BE GIVEN TO ANY UN MEMBER. LALOVIC SAID THAT FULL PARTICIPANTS IN THE GROUP FROM OUTSIDE CCD SHOULD BE KEPT FROM BECOMING TOO LARGE IN NUMBER AND THAT THEY SHOULD BE THOSE COUNTRIES WHO HAVE ALREADY INDICATED A DESIRE TO JOIN THE GROUP.

11. COMMENT: ALTHOUGH THE MEETING ADJOURNED WITHOUT REACHING ANY CONSENSUS WE HAVE IMPRESSION THAT AGREEMENT COULD MOST EASILY BE REACHED ON A FORMULA WHICH WOULD INVITE ALL CCD MEMBERS WHO ARE PREPARED TO PARTICIPATE PLUS FOUR OTHERS: FINLAND, AUSTRALIA, GHANA AND ECUADOR. ALTHOUGH, AS EVIDENCED IN ITALIAN STATEMENT REFERRED TO ABOVE, MEMBERS OF GROUP OF NINE ON COMMITTEE HAVE FAVORED BELGIAN PARTICIPATION, IT IS CLEAR THAT THEY REMAIN LESS THAN HAPPY ABOUT BELGIAN CANDIDACY. BOTH DUTCH AND FRG REPS HAVE TOLD US THAT BELGIANS MADE THEIR MOVE TO JOIN COMMITTEE WITHOUT PRIOR CONSULTATION WITH THEM. SOV BLOC RESISTANCE TO BELGIAN CANDIDACY HAS BEEN MADE EVEN CLEARER IN ROSHCIN'S STATEMENT IN INFORMAL MEETING AND WE KNOW FROM BILATERAL CONTACTS THAT ARGENTINES AND YUGOSLAVS, AS WELL AS MEXICANS FEEL THAT BELGIANS HAVE NO REAL GROUNDS FOR EXPECTING TO BE INCLUDED IN THE GROUP. WE EXPECT THAT PARTICULAR PROBLEM POSED BY BELGIAN CANDIDACY WILL BE GIVEN SERIOUS THOUGHT BY OTHER MEMBERS OF THE GROUP OF NINE BETWEEN NOW AND TIME THAT INFORMAL MEETING RESUMES ON MARCH 17. IT IS CONCEIVABLE THAT BELGIANS, RECOGNIZING THAT THEIR CANDIDACY IS CHIEF REMAINING OBSTACLE TO CONSENSUS, WILL WITHDRAW. IT IS ALSO POSSIBLE THAT A COUNTRY SUCH AS THE NETHERLANDS OR ITALY MAY ALLOW ITS PLACE TO BE TAKEN BY BELGIUM SO AS TO MEET SOV REQUIREMENTS REGARDING POLITICAL BALANCE.
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Message Attributes

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